



TITLE:

Research on the disaster coping capability of a historical village in a mountainous area of China: case study in Shangli, Sichuan

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: Complex Disasters and Disaster Risk Management

Research on the disaster coping capability of a historical village
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Abstract

Most valuable historical villages in Southwest China are located within remote mountainous areas, not only facing a high risk of unexpected natural disasters, but also threatened by isolation, fire, and blocked situations that may occur during emergencies, due to vulnerable spatial connections, high density wooden buildings, compact village structure, and so on. Since public emergency services cannot cover all affected areas immediately after disaster, disaster coping capability of a village community is noticeably important. This study focused on the disaster coping capability of a historical village within a mountainous area. Based on previous studies, this paper listed the necessary components of disaster coping capability, while considering the social and organizational features of a community in China. Accordingly, this paper investigated the case of the historical village Shangli regarding three topics: disaster awareness, potential capability, and practical capability. The conclusions are as follows. First, local inhabitants had insufficient cognition of risk and emergency response, while a deficiency in the potential of public cooperation was also observed. Second, under the conventional top-down administration method, local inhabitants were prone to rely on the government, leaving an obvious gap between their high perception of the community and the actual inactive situation that shows that, although there was great potential, the community had not yet been motivated to become cohesive. Third, practical disaster countermeasures were still at the primary stages without a systematic plan for disaster risk reduction. However, they had started with rough arrangement concerning basic emergency issues.

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Keywords: Historical village; Remote disaster-prone mountainous area; Disaster coping capability

1. Introduction

1.1 Research background

1.1.1 Comprehensive value of historical villages in mountainous area

China is a mountainous country, especially the southwest, geologically uplifted area between Qinghai-Tibetan Plateau in the west and the basins, plains, and hills in the mid-east region (Fig. 1). Approximately 1500 years ago, benefitting from its important geographic location between the plateau and plain, this zone became the core area of the South Silk Road, the ancient trade route from central to west China, before it reached farther to India and connected over to Europe.

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Along the South Silk Road, within such a harsh geographical environment, a colorful history of interaction between ethnicities was magnificently put on the historical stage. These villages reflect the cultural landscape and memory that was generated and evolved along with a symbiosis of human and nature.

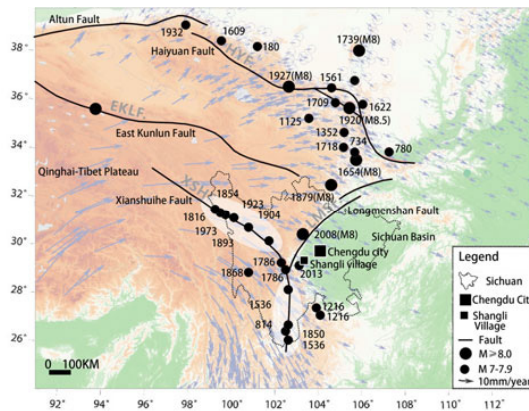


Fig. 1 Distribution of historical earthquakes and ground motion in the east area of Qinghai-Tibet Plateau (Revised from¹⁾)

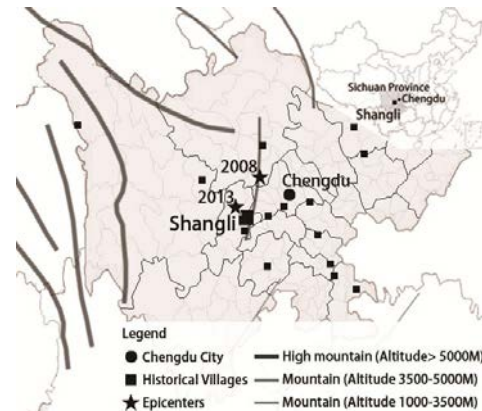


Fig. 2 Location of Shagli (Revised from^{5), 6)})

1.1.2 Risk of unexpected natural disaster due to geographical position of historical village

More than 80% of the existing historical villages in the Sichuan area are within mountainous environments.¹⁾ Along the valley the South Silk Road runs through, historical villages were prone to be sited along riverbanks at mountainsides or the foot of a mountain in order to access enough water and wood resources from rivers and mountains conveniently. However, in the southwest area of China, the Longmenshan Mountains run along the edge between the Qinghai-Tibet Plateau and the Sichuan Basin, climb from piedmont alluvial plains at an altitude of 500 meters to the Plateau at an altitude of 5000 meters within a distance of only 40-50 km northwest to southeast; it is the steepest plateau border in the world.²⁾ that is why unpredictable earthquakes frequently occur in this area (Fig. 1). In addition, due to the steep terrain, seasonal rainstorms frequently cause the rapid waters along the deep valleys to suddenly rise, sometimes even becoming a large flood that greatly threaten the area. Once these unexpected natural disasters suddenly occur, people within one generation of the last occurrence barely have enough experience to take precautions and appropriate action; this will lead not only to casualties and economic losses, but also to cultural loss, which is sometimes irretrievable.

1.1.3 Risk of isolation due to vulnerable spatial connection within remote mountainous location

With the South Silk Road gradually declined and replaced by modern transportation, which no longer have to cross mountains and valleys, consequently, once prosperous historical villages that benefited from convenient transportation along the South Silk Road became remote area deeply in the mountains. Even modern infrastructure hard reached these remote areas, the spatial connection still tends to be vulnerable because limited selectable route within harsh natural environment. Risk of isolations, refers to the possibility that external rescue and supplies cannot enter into affected area, which mainly caused by outbound traffic disruption when traffic infrastructure destroyed by unexpected natural disasters. Actually, isolated situation has ever occurred during Wenchuan earthquake happened in 2008 that collapsed mountain cut off the roads, resulted in villages located in deep mountainous area were isolated and caught in helplessness within “golden window”.

1.1.4 Particular risks in historical villages

The typical attractive landscape of a historical village among oriental architecture systems comprises adaptive layouts within the natural environment and traditional wooden buildings along winding narrow streets. On the other hand, a huge disaster risk is hidden behind this fascinating scenery. Once hit by an earthquake, a historical village with dense wooden buildings and a compact layout can be irretrievably destroyed by earthquake-related fire. Furthermore, along winding narrow streets, if wooden buildings collapsed or even catch fire after an earthquake, the roads will be blocked by collapsed buildings and the spread of fire, leading to lost traffic capacity and the impeding of emergency evacuation and rescue efforts.

Additionally, historical villages attract tourists that will be unfamiliar with local conditions and vulnerable in an emergency.

1.1.5 Top-down approach of decision-making ignoring the needs and capability of local community

As stated above, these valuable historical villages within remote mountainous areas not only face a high risk of unexpected natural disasters but are also threatened by isolation, fire, and being blocked when facing with an emergency due to vulnerable spatial connection, high density wooden buildings, compact village structure, and so on. Since public emergency services cannot cover all affected areas immediately after a disaster,³⁾ especially these remote areas, the disaster resilience of village community is noticeably important.

“Disaster coping capability” represents the comprehensive capability of the local community to cope with disaster when emergencies through cooperation of all community members,³⁾ which depends on not only practical strategies, but also the potential coping ability rooted in daily relationships and community cohesiveness. In other words, it is increasingly being realized that a village’s disaster resilience depends on not only the capability of its public agencies, but also on the capability of the community itself.

However, local issues in China showing a remarkable features of top-down decision-making that tends to be mainly dominated by the administration and experts. Either the government or ordinary people are accustomed to that public affairs should be taken charge by government, which roots in the deep rooted influence of feudalism thousands of years.¹⁾ The administration prone to give priority to immediate economic benefits rather than inner improvement without immediate benefit, consequently, disaster issues are being ignored. On the other hand, during emergency, the local administration holds all resources engaged in rescue and evacuation, while the local inhabitants also actively help each other spontaneously. However, after the disasters, due to washed-out awareness of disaster risk and absence of civic consciousness, the capability of local inhabitants and community seems not being highly emphasized during the process of decision-making.

1.2 Research purpose and objectives

Focusing on the case of the village of Shangli, this paper aims to investigate the disaster coping capability of the community of historical mountainous village.

Since earthquake emergency strategies in China began at the end of 1980s,⁴⁾ it was found, based on pre-survey, that either the physical or organizational aspect of disaster risk reduction in the rural area was at primary stage; a pure quantitative evaluation system intended for a relatively mature and perfect community cannot be used in this situation. Therefore, based on previous evaluation studies in Japan, particularly those targeting historical villages and mountainous areas, this study summarizes the necessary components of disaster coping capability while fully considering the social and organizational differences between Japan and China.

According to these components, the research objectives are as follows. The first objective is to understand that the disaster awareness of local inhabitants refers to their disaster cognition, experience, and preparedness. Second, this research seeks to investigate the community’s “potential disaster coping capability”, which refers to its potential ability to take action when a disaster happens. The third objective is to grasp its “practical disaster coping capability”, which represents the efforts that Shangli village has exerted in planning to improve the disaster resilience of their community in either the physical or soft aspect.

1.3 Research methodology

1.3.1 Components of disaster coping capability extraction

Based on the study of Nagamatsu,⁷⁾ this paper analyzed previous studies on local disaster coping capability and summarized the general components of disaster coping capability as “disaster awareness”, “potential capability”,⁸⁾ and “practical capability”.⁸⁾ Owing to the social and organizational features of communities in China, the indicators and factors were adjusted (Table.1), and the detailed explanations are as follows.

1.3.1.1 “Disaster awareness” and its factors

“Disaster awareness” refers to “the level of cognitive and grasp about the specific contents of disaster risk in the region.”⁷⁾ its related subjects basically involve local governments, voluntary disaster risk reductions organization, neighborhood associations, and disaster risk reduction events. Yet, in the study of Kamio,¹¹⁾ the disaster awareness of local inhabitants should also be added to the components of disaster coping capability. In Chinese communities, there are no voluntary disaster-related organizations to the

extent of those in Japan; therefore, the topic of “disaster awareness” referenced to the study of Wakabayashi,¹²⁾ includes the factors of the disaster awareness of the local inhabitants’ disaster cognition, disaster experience, and disaster preparedness (Table. 1).

1.3.1.2 “Potential disaster coping capability” and its indicators and factors

The concepts of “potential disaster coping capability” and “practical disaster coping capability” were put forward by Okanishi,⁸⁾ and was considered to show one of the trends in the evaluation perception of regional disaster coping capability.⁷⁾

“Potential disaster coping capability” refers to a community’s potential capability and whether the connection between its people would enable them to adequately respond together as a unit when disasters happen.⁸⁾ However, though it is also important to consider the attributes of the local residents and community, they belong to regional resident organizations; therefore, they count the activities in terms of units in the region.⁸⁾ Consequently, the specific evaluation indicators in their studies are centered all around voluntary disaster risk reduction organizations and neighborhood associations. Since China is without the same organizations as Japan, this study will instead consider the attributes of local residents and the community.

There are two papers refer to “potential disaster coping capability” with indicators that can represent

Table 1. Components of disaster coping capability.

Topic※ ¹	Indicator	Factor		Method
Disaster awareness	Disaster awareness※ ²	Disaster cognition Disaster experience Disaster preparedness		Questionnaire Interview
Potential capability※ ³	Cohesiveness of community	Perception of community		Questionnaire Interview
		Community activity	Community events Percentage of permanent resident Collaboration work Maintenance of public facilities	
		Related organization cooperation	Daily contact with the administration Volunteer Fire& Flood Department Daily activities of Production Association	
	Potential ability for responding	Education about disaster risk reduction		Questionnaire Interview
		Training on disaster risk reduction		
Practical capability※ ⁴	Disaster risk reduction plan	Normal times risk inspection Disaster information check and transmission Plan for evacuation and rescue system improvement Improvement of cooperation with relevant organizations		Interview Observation Map
	Facilities& Infrastructure Improvement	Evacuation site and route improvement Information transmission equipment improvement Firefighting troops and equipment Other public facilities related to disaster		

※1 See 7), 9), 11); ※2 See 12), 14); ※3 See 8), 7), 9), 13); ※4 See 9), 8); ※5 See 10)

potential coping features of local inhabitants and community, without mentioned voluntary disaster risk reduction organizations and neighborhood associations. The study of Hori Takeo¹³⁾ emphasizes on three indicators: the disaster coping ability of the common people, the fundamental ability of local communities, and the adequacy of activities for local community improvement. Moreover, the study of Takeuchi⁹⁾ used an indicator of “basic regional characteristics involved in disaster response”, which emphasized the cohesiveness of the local community.

In reference to the literatures and analysis above, this paper reorganized the topic of “potential disaster coping capability” with the following indicators: potential ability to respond, and cohesiveness of community (detailed factors are listed in Table. 1).

1.3.1.3 “Practical disaster coping capability” and its indicators and factors

“Practical disaster coping capability” refers to the component of various daily activities in a community and whether it is possible that the enhancement of disaster preparedness activities could help the community embody the executive ability when a disaster occurs. In other words, the evaluation of

“practical disaster coping capability” is based on disaster countermeasure activities.⁸⁾ In the study by Takeuchi,⁹⁾ which summarized the framework for the implementation status of countermeasures against disasters, the indicators were designated as “disaster risk reduction plan” and “facility infrastructure improvement”. Although factors for these two indicators are without specific voluntary disaster risk reduction organizations and neighborhood associations, the activities and preparedness are necessary for any community. Therefore, this paper investigated the “potential disaster coping capability” with the following indicators: “disaster risk reduction plan” and “facility infrastructure improvement” with all factors retained as well as revised details (Table 1).

1.3.2 Investigation schedule and summary

This research was conducted by conjunct investigation of both the qualitative and quantitative approaches. The main methods were literature reviews, on-site observations, measurements, interviews, and questionnaire surveys. A ten day pre-survey was conducted in June 2014, based on a systematic sampling, 20 questionnaires were delivered and collected, mainly about the topics of basic information, living condition, community life, and conservation of the village. Additionally, five interviews were conducted about the disaster history of the village.

A one month investigation was conducted in October 2014 in which questionnaires were distributed to all 280 families in the Wujia village (Shangli’s core area). Of those questionnaires, 216 were collected, of which 174 were valid, producing a 62% valid response rate. The content of the questionnaires included four parts: basic information, degree of statisfaction with living environment, disaster awareness (disaster cognition, experience, and preparedness), and cohesiveness and disaster-related activities of the community. In addition, the earthquake damage situation was understood in detiled, disaster-related facilities were checked, and a measurement survey of the road system was conducted. Additionally, ten local people were interviewed in-depth (three village committee leaders, three group leaders, and four villagers) about community activities related organization cooperation, disaster education and training, and the disaster risk reduction and improvement plans of the village.

2. General information about Shangli Village

2.1 Location, history, and social condition of Shangli Village

Located 168 km away from Chengdu, the provincial capital of Sichuan province (Fig. 2), lies the center of Shangli named Wujia village, deep in a hilly area surrounded by mountains and rivers with steep gradients. It is the closest existing historical villages to the epicenter of two earthquakes that occurred in 2008 and 2013 (Fig. 1, 2). With the original name of “Luosheng”, Shangli was an ancient post town along the South Silk Road and reached its peak heyday about 300 years ago. Five big families lived here, which is why it was called Wujia (which means 5 families). The largest family migrated from Shaanxi along the South Silk Road for business. At present, in the center of Shangli, Wujia village has five groups and a total registered population of 1099 (2013); 99% of the local inhabitants are ethnic Han, and the 1% are Tibetans who came to the village for marriage. While social heterogeneity is a common phenomenon in the historical villages of Sichuan,¹⁾ Wujia Village still has 90% of the population that are local inhabitants. Since the Tea-Horse trade along the South Silk Road declined when modern transportation developed, the village has mainly subside on farming for nearly one generation. However, with the rise of tourism and labor mobility about a dozen years ago, 70% of the economic income of this village now comes from tourism and 20% from migrant workers; comparatively, only 10% comes from traditional agriculture.

2.2 Spatial layout in Shangli Village

Wujia village, Shangli’s center, is situated on “the most auspicious point” according to Feng Shui, the traditional Chinese approach to settlement locations. The village is surrounded by continuous foothills in three directions, with rivers flowing from both the east and west, and then meandering south after converging in front of the village. The free morphology of Shangli’s regional spatial structure is a typical adaptable village layout inside the mountainous area. Along the rivers, there is a continuous winding spatial sequence, which is also a landscape sequence. (Fig. 3,4,5) However, the village center is like a peninsula, surrounded by two rivers at the foot of the northern mountains and connecting with the southern land only through ten old stone pedestrian bridges (Fig. 3). Furthermore, there is only one outbound traffic connection to the outside, which is less than 10 meters wide and winds through the mountains and valleys (Fig. 3). With the limited and vulnerable traffic capacity of the bridges and roads, the center area will be easily trapped and isolated.

Inside of the compact village, the streets are far from systematic; the width is also variant. The main roads are about 4.0-6.0 m wide, and most small roads are even less at 4.0 m, 2.7 m, 1.8 m, and some

sections even narrower than 1m (Fig. 14). When seismic intensity reaches 6 (magnitude 6.2-6.7), even without considering the status of the buildings along the roads, the probability that they will be passable via walking at a width of 0-4 m is only 0.579, ¹⁵⁾ according to this, it can be said that the street system in Shangli village has a high risk of being blocked.

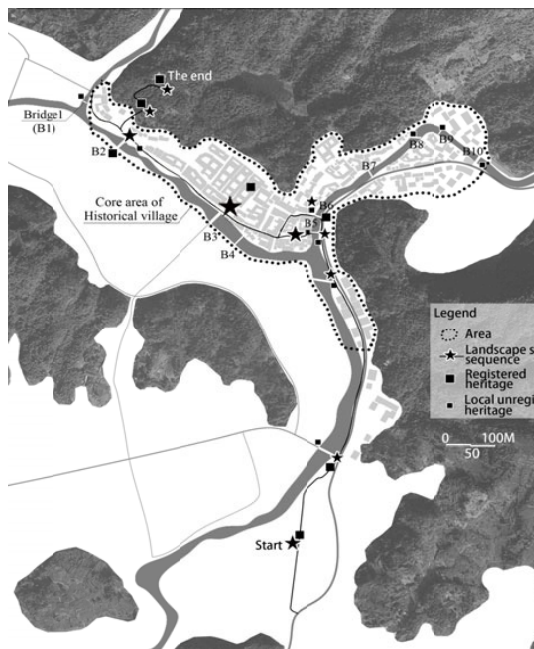


Fig. 3 Regional structure of Shangli Village



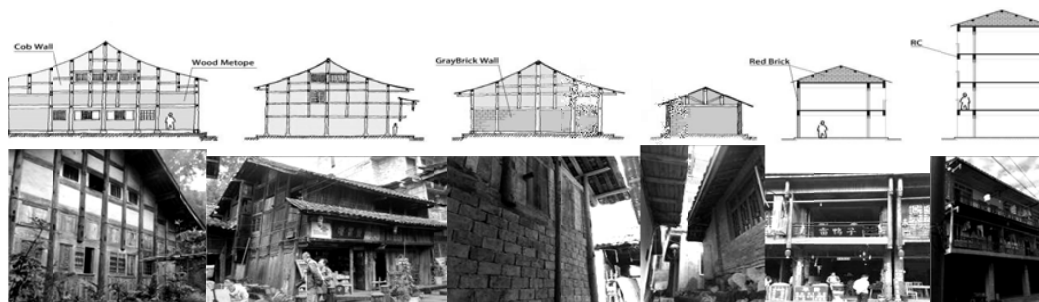
Fig. 4 Public square



Fig. 5 Traditional residential houses

2.3 Buildings in Shangli Village

According to structure, there are four types of buildings in this village. Seventy-three buildings (26%) have maintained their original wooden structure, with walls made of wooden board or hand-woven bamboo coated with loam (①-1, ①-2 in Fig. 6), thus inheriting a 300-year-old ancient style. An additional wooden structure type features top walls composed of wooden board with bricks on the bottom half (①-3 in Fig. 6). Three additional types gradually developed. Twenty-four buildings (9%) are wood-brick structures in which wooden frames and brick together constitute the load-bearing structural system (② in Fig. 6). Currently, 163 buildings (58%), the largest number of buildings in the village, are concrete-brick structures, with concrete beam-column frames combined with brick walls to create the bearing structure (③ in Fig. 6). The fewest number of buildings (7%) are reinforced concrete (RC) structures (④ in Fig. 6). In catering to cultural consumption, villagers use wooden materials as surface decorations, regardless of the structure, in order to recover and maintain the historical atmosphere (Fig. 6), together with dense wooden buildings, Shangli village is at high risk from fire caused by an earthquake.



①1 Wood (Structure)+Clay(Wall) ①2 Wood+Wood ①3 Wood+Brick, Wood ②Wood, Brick+Wood ③Concrete, Brick+Brick ④ RC+Brick

Fig. 6 Buildings of four types of structure in Shangli

2.4 Disasters and damages in recent years

According to recorded history, three earthquakes stronger than a magnitude 8 have occurred along the Longmenshan fault zone (Fig. 1), and the Wenchuan Earthquake on May 12, 2008, which was a magnitude 8.0, is one of them. It caused about 69,000 deaths with about 374,000 people injured.²⁾ The Lushan Earthquake of magnitude 7.0, happened on April 20, 2013, killing 193 people with about 2 million people affected.¹⁶⁾ At a straight-line distance of only 9.5 km from epicenter of Lushan Earthquake in 2013, Shangli was remarkably impacted. All buildings were affected, and the damage situation of the buildings were evaluated into three levels- mild, moderate and severe by a joint investigation team composed of experts, village leaders, and village representatives. One obvious feature of the damage situation was that 86% of the wooden buildings experienced mild or moderate damaged; 14% were severe damaged. Comparatively, the concrete-brick structures were found to be most vulnerable; 43.6% were severe damaged.



Fig.7 Situation of flood on July 8, 2013



Fig.8 Broken pillar rotten by water

In addition, due to steep terrain, seasonal rainstorms frequently cause rapid rivers along the deep valleys to suddenly rise, and that often leads to flooding. Surrounded by two natural rivers (Fig. 3), Shangli is at risk of floods every year from July to September, a period which accounts for more than 70% of the annual rainfall. Based on the limited memory of the present generation, the biggest flood was on August 2, 1988; with a daily rainfall of 320 mm, the entire village, including 5000 acres of farmland, was flooded. A 200 m stone embankment as well as the single-story classrooms in the school were destroyed.¹⁷⁾ On July 8 and 28, 2013, floods hit this village, twice in a month, just three months after the Lushan earthquake. Nearly all of the houses were flooded, and one third of the houses were flooded with more than 1 m of water (Fig. 7). Wooden buildings in the village were severely affected by the combined effects of earthquake and flood (Fig. 8).

3. Disaster awareness

3.1 Disaster cognition

Disaster cognition refers to the perception people have of the risk in their area and their dwelling. Sichuan is a historically earthquake-prone area, but among local inhabitants, according to questionnaire survey, only 14.9% of the responses clearly know about that; comparatively, 31.4% of them are completely unaware of the fact. When referring to the possibility of a big earthquake happening again within ten years, 16.1% and 4.2% of the responses maintain a relatively optimistic perspective, thinking that it may not happen or certainly will not happen respectively. Regarding the assumption of a large earthquake happens again, 27.3% and 46.3% of the responses believe their houses will and may be destroyed again respectively. However, from the cross analysis between the damage situation and seismic performance of the houses, there are also some responders whose houses experienced severe damage but who are still satisfied with the seismic performance of their houses (Table 2). This shows that local inhabitants still do not clearly understand the risk they are facing.

3.2 Disaster experience

“Disaster experience” indicates both the personal and group experience of local inhabitants represented by the actions they took during the Lushan earthquake and big flood in 2013. Through questionnaire survey, it was found that when the shaking occurred, the top response of the local inhabitants was that they “fled outdoors” (66.1%) followed by “helped the weak” (37.8%) (Table 3). Moreover, when asked about the reason for their actions, the top answer, at 59.8% of the response, was “intuition” followed by 23.1% who

said that “rely on their own experience”. In addition, just after the shaking stopped, 57.9% of them hurried to confirm whether their families were safe, and 31% went out-doors to ascertain the situation.

Through the interview survey, it was found that almost the same situation happened during the flood in July of 2013; most people just had the instinctive desire to seek “refuge at higher place”, even without pre-consideration of the exact location, and they tended to follow the crowd. The analysis above demonstrates that local inhabitants are temporarily still at a very elementary level of personal experience in coping with disasters.

Table 2. Action taken when earthquake happened

	Responses	Percentage
Fled outdoors	84	66.10%
Helped the weak	48	37.80%
Cut off the power prevent fire	34	26.80%
Stand to prevent falling	25	19.70%
Hid under the table or near column	22	17.30%
Opened the window or door	12	9.40%
Hold the furniture to prevent collapse	10	7.90%
Did nothing	7	5.50%
Other	1	0.80%
Total	243	191.30%

* Percentage of cases by multiple choice

Furthermore, without a formal disaster coping organization, how does the community react as a group? This study also investigated the factor of “groups who are relied on” when an emergency occurs, aiming to grasp the potential connection within the community for emergency cooperation. According to the analysis based on the questionnaire survey, it was found that local inhabitants tend to rely on three aspects of power when emergency strikes: community power (neighbor, 52.7%; family, 37.3%; villagers, 31.5%); public power (local government, 26%); and coordinating power (leader of village, 16.4%) (Fig. 9). It surprisingly reveals a typical rudimentary of community cooperation structure, in other words, the potential for disaster coping on the community level is present in Shangli village.

3.3 Disaster preparedness

This study investigated disaster preparedness from two aspects, both personal preparedness in the family and public preparedness.

According to the questionnaire and interview surveys, it was found that after they experienced large earthquakes and floods, the disaster knowledge of the local inhabitants was remarkably enhanced; simultaneously, they already have a clear understanding of the importance of preparedness. Family preparedness was also found to be greatly enhanced after the earthquake according to the questionnaire survey (Fig. 10). However, it is still far from enough. For example, their preparedness against fire is very weak; 47.9% of the responses indicated that they did nothing, and even though 41.5% prepared by installing a fire extinguisher, only 32.2% of them know how to use it.

Regarding public preparedness, the local inhabitants gave negative comments about the disaster

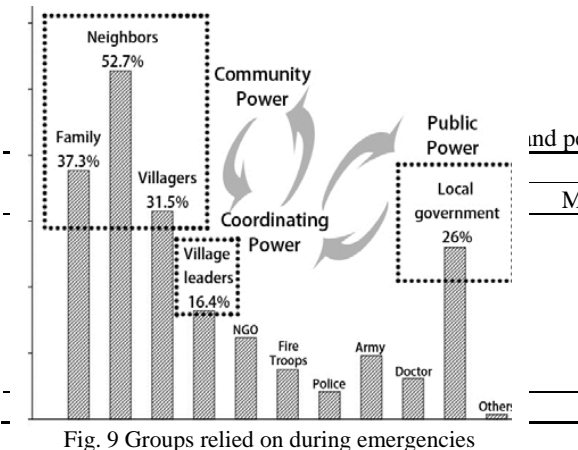


Fig. 9 Groups relied on during emergencies

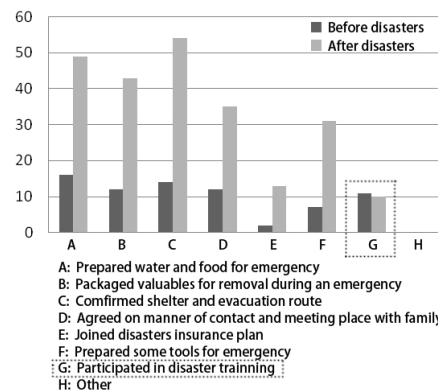


Fig. 10 Preparedness before and after disaster

measurements after they twice experienced large earthquakes and floods. Only 2.7% of the responses indicates that they felt safe, while 89.1% indicated that the preparedness is inadequate. In spite of that, when asked about the resources for improvement of public preparedness, 76.8% of them selected the support from government as the most important element. They consider disaster issues to be the responsibility of the government. Therefore, when it comes to community cooperation and activities, without organization from the government, participation in disaster education and training did not improved (Fig. 10).

Disaster preparedness appears to comprise two general features. When local inhabitants have enhanced awareness about both public and family preparedness, they take better preparatory actions in their family. However, in reference to public preparedness, they are used to relying on the government.

To summarize the topic of “disaster awareness”, the local inhabitants of Shangli Village still have no clear understanding of the risk their region and houses face; their response to disasters rely almost entirely on intuition according to their personal experience, but their group experience reflected the typical rudiment of a potential basis for disaster coping cooperation on the community level. Moreover, they have an enhanced awareness of both public and family preparedness, and they have prepared better on the family level. However, they place high expectations and rely on the government for public preparedness.

4. Potential disaster coping capability

4.1 Cohesiveness of community

4.1.1 Perception of community

Originated from five families-Han, Yang, Xu, Chen, and Zhang- 300 years ago, 30% of the local inhabitants are descendants of the Han family, and 15% are descendants of the Yang family. Shangli is a typical historical village inhabited by consanguinity. Through the questionnaire and interview surveys, local inhabitants were found to have a high level of identity with their local history, culture, and community. Furthermore, they also have high expectation and remarkable enthusiasm for community life.

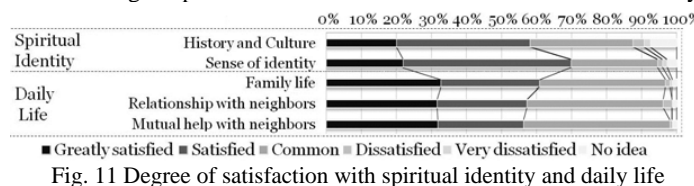


Fig. 11 Degree of satisfaction with spiritual identity and daily life

It was found that 70% of local inhabitants have a clear sense of cultural identity, and 75% of the responses indicates that they are enjoying their life in this community. Satisfaction with family life, relationships and mutual help between neighborhoods were evaluated as remarkably high (Fig. 11). However, during pre-survey, 65% of the responders felt that their community lacked vitality. The reasons given were as follows: the top was “lack of community activities” followed by “traditional industry recession” and “lack of a leader who has the ability and desire to make arrangements for various civilian activities”. They said that if there are interesting activities, almost all of them are willing to participate. For these community issues, they still tend to rely on village committee and local government.

4.1.2 Community activities

Although 90% of the population in Shangli village are permanent residents and they were found to be enthusiastic about community activities, there is only one well-known community event, the traditional New Year’s sacrifice called the “Nianzhu festival” (Fig. 12). However, the majority of the audience for this solitary community event is tourists, and temporarily employed actors and actresses account for most of the participants during activities and performances. Of the responders, 70% had never been involved (Fig. 13). Recreational activities, just as interviewees said, could benefit the neighborhood contact and promote community cohesiveness. However, neither village leaders nor the local inhabitants could made it clear whether there were any activities or give an average of how many times per year; at least 90% of the responders have never joined in (Fig. 13).

With commercial development, traditional collaboration work gradually disappeared along with traditional agriculture. According to the diversification of property rights, maintenance of public facilities is mainly the responsibility of the tourism authorities or a special management company. In many historical villages like Shangli, it is not uncommon for heritages and facilities to fall into severe condition due to confusing property rights.



Fig. 12 Community event: “Nianzhu Jie” Festival

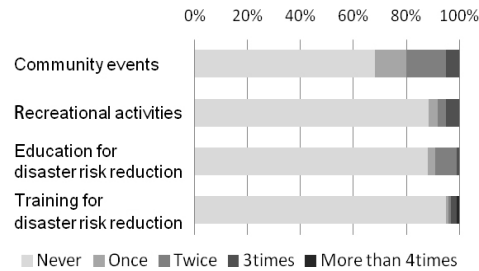


Fig. 13 Participation situations of activities

Obviously, the current condition of community activities is far from active, cannot meet high expectations of local inhabitants, which is blamed as the top1 reason of why their community lack of vitality. Moreover, it represents that local inhabitants, local government, commercial management company, these various stakeholders are not well organized for cooperation to inherit and improve the community.

4.1.3 Cooperation of related organizations

“Cooperation of related organizations” was proposed by Takeuchi with three factors in Japan: “daily contact with the administration”, “volunteer fire & flood department”, and “daily activities of production association”. However, the real condition is that there are no volunteer fire & flood department and production association in China. Daily contact with the administration in Shangli Village tends to be substantially unidirectional and mainly performs as a top-down policy transmission and execution; an effective multi-cooperation system has not yet formed.

In summary, there are obvious gaps between the high perception and enthusiasm of local inhabitants about the community and the community’ lack of activities and cooperation. Therefore, despite great potential, the cohesiveness of the community has not yet been inspired well.

4.2 Potential ability for responding

Except for the organizational ability, according to the study of Hori, disaster education and training can represent the personal coping ability of local inhabitants. Through the questionnaire survey, it was found that the disaster knowledge of the local inhabitants mainly comes from TV programs. According to interview survey, education and training about disaster risk reduction was mainly organized by the fire department of the district or city, which seldom can be implemented in mountainous villages. Moreover, even though it was held twice, the only attendees were village leaders and a few villager representatives; it did not targeted ordinary villagers. Over 90% of the responders never participated in any education or training (Fig. 10, 13).

The main contents were also partial and limited, only including basic knowledge about fire and other common disasters and training on how to use a fire extinguisher. Comparatively, children are taught by teachers in school comprehensively and regularly; the education and training for disaster risk reduction in every semester is required by the government, especially after the Wenchuan earthquake in 2008.

5. Practical capability

5.1 Disaster risk reduction plan

Although there is no systematic plan for disaster risk reduction in this village so far, after experienced disasters in recent years, the public agency has started to take measures at primary level. First, they now have unscheduled routine inspections, mainly targeting fire risk. They are also paying attention to disaster information and drafted a simple arrangement ensuring that leaders keep in touch for information transmission. Third, they made a simple and conceptual arrangement for a two-level evacuation site, together with the rough evacuation direction (Fig. 14); a rescue system has not yet been involved. However, for improvement of cooperation with relevant organizations, there is still no pre-arranged system, though it relies on instant contact during emergencies.

5.2 Infrastructure improvement

According to Takeuchi, infrastructure improvement entails three factors: “evacuation site and route improvement”, “information transmission equipment improvement”, and “facilities related to disaster coping”. To highlight fire risk in Shangli Village, this paper identified “firefighting troops and equipment” as a separate factor.

First, regarding “evacuation site and route improvement”, the village is still in the stage of repairing damage that has already occurred due to lack of theoretical and practical guidance, a lack of financial support, and other issues; the physical aspects, such as infrastructure improvement, have made almost no progress. Although they have determined the general scope of the evacuation site and route (Fig. 14), for the moment they have neither a set plan for improvement nor the ability to give the villagers an exact idea of where they can take refuge during emergencies.

Second, regrading “information transmission equipment improvement” (“Information” in Table 4), even though the village leader has requested a subsidy many times, the village still has no radio system.

For the third factor, “firefighting troops and equipment”, the rescue team and equipment in Shangli is also incomplete. There are no stationed professional firemen; there are only four security personnel who are in charge of firefighting issues and three small firefighting cars. Additionally, the fire extinguishers and fire hydrants are widely distributed but not systematic (Fig.14). According to the 60 m protection radius of a fire hydrant, it was found that large areas of the village core, where wooden buildings are crowded, cannot be covered and protected, and this is just the situation if the fire hydrants work effectively. However, through the field observation, most of fire hydrants are under bad maintenance conditions (Fig. 14), and according to interview, most of them cannot pump water because of the low groundwater level. Therefore,

Table 3. Disaster preparedness facilities of in Wujia village

Indicators	Factors	Situations
Evacuation site and route improvement	Safety evacuation area	Fig.14, general scope, without improvement.
	Temporary evacuation shelter	Fig.14, general scope, without improvement.
	Emergency transportation roads and bridges	No
	Emergency heliport	No
Information	Information contact equipment	No radio system
Firefighting equipment	Emergency recovery equipment	4 security personnel, 3 small fire cars Fire extinguisher, Fire hydrant (Fig.14)
Other public facilities related to disaster	Disaster preparedness center	No
	Disaster preparedness warehouse	No
	Disaster preparedness equipment	Some simple tools reserved by group leaders
	Power generation facilities	About 50 sets

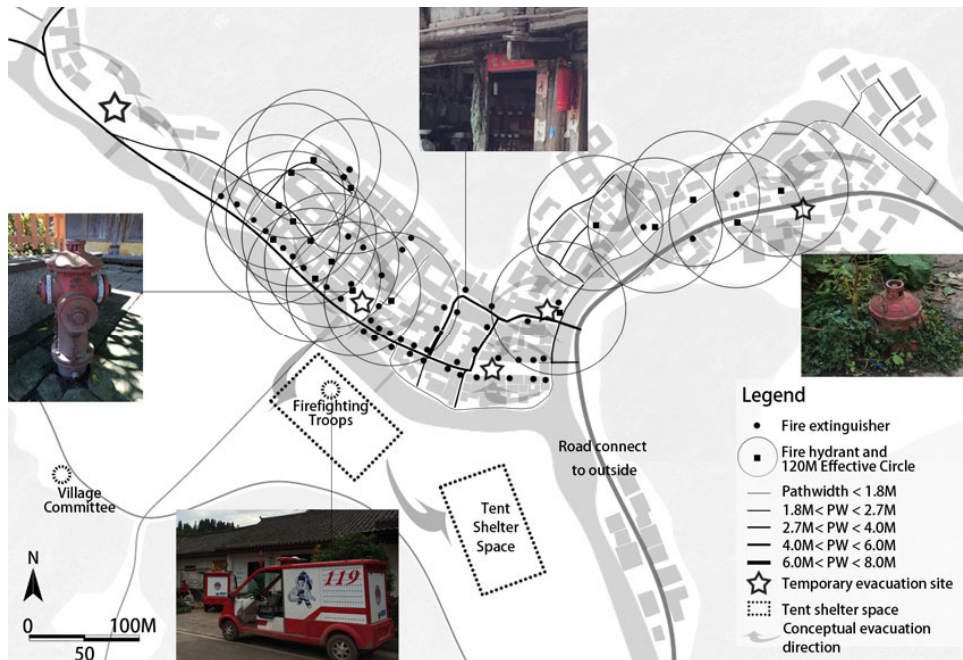


Fig. 14 Map of disaster facilities and width of roads

when an emergency strikes, they usually use small firefighting cars to pump water from the river nearby via movable pump; it is conceivable that this is a large risk for the entire village.

Finally, “other public facilities related to disaster” are remarkably inadequate (Table. 4). Directly related to the safety and quality of the living environment, public service is one of the three major issues that local inhabitants are not satisfied with and emotionally complained about during interview. They had complaints such as, sewage system not having been renovated a year after it had been destroyed by flood, which has led to river pollution because sewage is discharged into the river. The current condition of the infrastructure improvement has two problems. The first is that not only specific disaster facilities, but also public facilities like the sewage system, need comprehensive improvement. The second is that there is no improvement plan for the serious shortage of disaster facilities; current existing facilities are not systematic and are poorly maintained.

6. Conclusion and discussion

According to the reorganized components of disaster coping capability extracted from previous studies, this research investigated the current state of disaster coping capability in the case of the historical village of Shangli in a mountainous area, from a new approach, which emphasises the capacity of local community. Regarding three topics: “disaster awareness”, “potential capability”, and “practical capability”. The conclusions are as follows.

First, local inhabitants of Shangli Village still have no clearly understanding of the risk their region and houses face; their response to disasters relies mostly on intuition according to their personal experience, but their group experience reflected typical rudimentary level of potential for disaster coping cooperation on the community level; moreover, they have an enhanced awareness of both public and family preparedness. They prepared better for their families, but they rely on the government for public preparedness.

Second, under the conventional top-down administration method, local inhabitants are prone to rely on the government. Consequently, there appears to be obvious gap between the high perception and enthusiasm of the local inhabitants regarding their community and the community’s actual, inactive status and lack of cooperation. Therefore, despite great potential and positive expectation for participation, the cohesiveness of the community have not yet been realized. Additionally, while the potential ability to respond, which depends on disaster education and training, has made little progress among the common adults, it is greatly enhanced among students, who are well educated and trained in school.

Third, practical disaster coping capability, which greatly relies on the support of an established system and funding, is still in the preliminary stage. Although there is not yet systematic plan for disaster risk reduction in this village, the staff at the local public agency has started to take measures on primary level to make simple arrangements, such as establishing evacuation sites and conducting safety inspections.

In summary, the current state of the disaster coping capability in the mountainous historical village of Shangli is far from systematized. The key point tends to be that the local community needs to be motivated to apply its potential and well-organized cooperation must be established between the various stakeholders.

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